

## Message Text

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ACTION SS-15

INFO OCT-01 AF-10 EUR-12 EA-10 NEA-11 ISO-00 AID-05  
EB-08 IO-13 HA-05 TRSE-00 OMB-01 COME-00 AGRE-00  
ACDA-12 HEW-04 HUD-01 INT-05 OES-07 CIAE-00  
DODE-00 PM-05 H-01 INR-10 L-03 NSAE-00 PA-01  
SP-02 NSCE-00 SSO-00 ICAE-00 INRE-00 /142 W  
-----060627 142211Z /70/72

O 141815Z JUN 78

FM AMEMBASSY BRUSSELS

TO SECSTATE WASHDC IMMEDIATE 7273

INFO AMEMBASSY KINSHASA IMMEDIATE

AMEMBASSY PARIS PRIORITY

AMEMBASSY LONDON PRIORITY

AMEMBASSY BONN PRIORITY

AMEMBASSY OTTAWA PRIORITY

AMEMBASSY TEHRAN PRIORITY

AMEMBASSY ROME PRIORITY

AMEMBASSY TOKYO PRIORITY

AMEMBASSY THE HAGUE PRIORITY

AMEMBASSY JIDDA PRIORITY

USMISSION USNATO PRIORITY

C O N F I D E N T I A L SECTION 01 OF 03 BRUSSELS 11759

TARNOFF FOR SECRETARY

C O R R E C T E D C O P Y -- CORRECTION PARA 3 LINE 2

E.O. 11652: GDS

TAGS: CG, EAID, EFIN, PINS, MOPS

SUBJECT: BRUSSELS MEETING ON ZAIRE - MORNING SESSION,  
JUNE 14

REF: BRUSSELS 11718

1. SUMMARY. FOLLOWING PRESENTATION OF WORKING GROUP  
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REPORT ON ZAIRE'S ESSENTIAL EMERGENCY IMPORT AND ASSIS-  
TANCE REQUIREMENTS, THRUST OF MORNING SESSION, AS  
EXPECTED, WAS BELGIAN ATTEMPT IN CONCERT WITH ZAIRE TO  
TURN PROCEEDINGS FROM INFORMATIONAL EXCHANGE TOWARD  
PLEDGING SESSION. SEVERAL INTERVENTIONS BY U.S., U.K.,  
FRENCH AND DUTCH DELEGATIONS PARTLY BLUNTED THIS OBJECTIVE.  
THERE EMERGED AS BEFORE CLEAR DIVISION AMONG THOSE WHO

INSISTED ON PROVIDING ASSISTANCE WITHOUT PRE-CONDITIONS AND THOSE WHO EMPHASIZED REFORMS. ZAIRE ATTEMPTED PROVIDE MORE PRECISE INFORMATION TO MEET U.S. REQUESTS FOR FOREIGN EXCHANGE BUDGET INCLUDING 1978 RECEIPTS AND INTENDED IMPORT PRIORITIES. AS MEETING CLOSED, DELEGATIONS WERE PROVIDED BELGIAN DRAFT "PROJET DU CONCLUSION" WHICH WAS TO BE FINALIZED IN AFTERNOON SESSION JUNE 14. END SUMMARY.

2. ZAIRE APPEAL. MEETING OPENED WITH BOKANA'S PRESENTATION OF EMERGENCY NATURE OF ASSISTANCE REQUESTS - WHICH NOT LIMITED TO SHABA BUT INCLUDED IMPORT NEEDS FOR ENTIRE COUNTRY. HE INSISTED THAT EMERGENCY HELP CANNOT WAIT FOR AGREEMENT OR IMPLEMENTATION OF ECONOMIC AND MANAGEMENT REFORM MEASURES.

3. AGAINST THIS BACKDROP BELGIAN CHAIRMAN PRESENTED GROUP'S REPORT (REFTEL BRUSSELS 11718) WHICH CONCLUDED BY HIGHLIGHTING ASSISTANCE INTENTIONS OF EEC, GERMANS, AND REACHED DENOUEMENT WITH BELGIAN PLEDGE OF 15.5 MILLION DOLLARS WHICH WOULD BE MADE IMMEDIATELY AVAILABLE.

4. EMERGENCY ASSISTANCE. ROLLCALL SESSION PRODUCED CLEAR DIVISION AMONG DELEGATIONS WHO HAD INSTRUCTIONS TO ASSIST WITHOUT PRE-CONDITIONS AND OTHERS (SPECIFICALLY U.S., U.K., FRENCH AND NETHERLANDS) WHO RESERVED JUDGMENT IN PROVIDING ASSISTANCE UNTIL INTRODUCTION OF ECONOMIC CONFIDENTIAL

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REFORM MEASURES -- SOME OF WHOM INSISTED IN PLENARY ON CLEARER LINKAGE BETWEEN ZAIRE PERFORMANCE AND COMMITMENT OF ASSISTANCE.

COUNTRY BY COUNTRY RECITATION FOLLOWS:

NETHERLANDS: IN VIEW OF BELGIAN AND FRENCH ASSISTANCE TO DUTCH NATIONALS IN SHABA THEY WERE WARMLY DISPOSED TO PROVIDING ASSISTANCE AND THAT AS LARGEST PER CAPITA AID DONOR NETHERLANDS TOOK POSITION THAT IT WILL PLAY POSITIVE AND CONSTRUCTIVE ROLE PROVIDED STRONG AND PRECISE GUARANTEES ARE FORTHCOMING FROM ZAIRE.

EEC: EXPLAINED THAT THREE YEAR INDICATIVE PROGRAM OF 120 MILLION DOLLARS WAS ONLY 32 COMMITTED. OTHER RESOURCES NOT AVAILABLE. PROPOSED 11 MILLION DOLLARS OF AGRICULTURAL PROJECTS BE DEFERRED OR ALTERED FOR REPROGRAMING UNDER EMERGENCY BASIS FOR TRANSPORT AND SPARE PARTS. HOWEVER THIS WOULD REQUIRE FORMAL GOZ REQUEST. URGED ACCELERATION OF COMMITMENTS BY OTHER DONORS AND EXAMINATION OF EMERGENCY FOOD AID UTILIZING

PROXIMITY OF FOOD SUPPLIES IN NEIGHBORING AFRICAN COUNTRIES. CURRENT EEC FOOD COMMODITY PIPELINE CONTAINS 25,000 TONS OF WHEAT EQUIVALENT AND 10,000 UNDER NEGOTIATION, AND 5,000 THROUGH UNHCR. EEC ALSO PROVIDING 1820 TONS OF SKIMMED MILKPOWDER THROUGH UNICEF AND FURTHER 120 TONS THROUGH OTHER UN AGENCIES. BUTTER OIL DELIVERIES ARE 150 TONS DIRECTLY TO GOZ, 120 TONS THROUGH UNHCR AND A FURTHER 130 REQUESTED BY UNICEF.

CANADA: STRESSING IMPORTANCE OF ADMINISTRATIVE AND MANAGEMENT REFORMS TO ECONOMIC RECOVERY, CANADIAN DEL SAID THEY WOULD BE PROVIDING TECHNICAL EXPERTS TO MINISTRIES OF PLANNING, AGRICULTURE, RURAL DEVELOPMENT AND FORESTRY. ALSO WILLING PROVIDE \$4 MILLION IN FOODSTUFFS  
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INCLUDING MILK, WHEAT POWDERS AND DRIED FISH; INDICATED NEED FOR ESTABLISHMENT OF COUNTERPART FUND AND THEIR

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CONCERN THAT FAIR PRICING AND DISTRIBUTION SYSTEM BE  
GUARANTEED. IF SHABA DECLARED DISASTER ZONE, CANADA COULD  
PROVIDE ADDITIONAL \$3 MILLION IN PHARMACEUTICALS AND  
PESTICIDES.

U.S. -- SPOKESMAN HORMATS MADE FOLLOWING POINTS TO  
CLARIFY U.S. POSITION: (1) ACKNOWLEDGEMENT OF DIFFI-  
CULTY IN DISTINGUISHING BETWEEN HUMAN AND ECONOMIC  
ASSISTANCE POINTING OUT THAT U.S. HAD ALREADY PROVIDED  
TOKEN QUANTITY OF DISASTER ASSISTANCE AND PREPARED  
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TO CONSIDER FURTHER AMOUNTS; (2) DISTRIBUTION ARRANGE-  
MENTS ARE PROBABLY BEST LEFT TO INDIVIDUAL DONOR MISSIONS  
IN KINSHASA TO WORK OUT WITH GOZ (ALTHOUGH NOT SPECIFI-  
CALLY CITED, THIS COUNTERED PROPOSAL FOR MIXED COMMISSION);  
(3) ECONOMIC AND OTHER REFORMS SHOULD BE CONSIDERED AS  
PART OF OVERALL EMERGENCY AND ECONOMIC RECOVERY EFFORTS  
NOT AS SEPARATE ACTIVITY, AS THEY CONSTITUTE UNDERPINNING OF  
BOTH SHORT AND LONGER TERM RECOVERY EFFORTS; AND (4)  
U.S. CONTRIBUTIONS TO EMERGENCY NEEDS WOULD BE CONTINGENT  
UPON RECEIPT OF MORE DETAILED INFO FROM GOZ REGARDING  
FOREIGN EXCHANGE EARNINGS, ALLOCATION PRIORITIES AND  
SPECIFIC INDICATION OF WHAT FOREIGN EXCHANGE REQUIRE-  
MENTS GOZ ITSELF WOULD FINANCE (THIS POINT RELATED  
TO FACT THAT MOBUTU PLAN SUMMARY ONLY CALLS FOR  
EMERGENCY FOREIGN EXCHANGE REQUIREMENTS ON DONOR ACCOUNT  
WITHOUT SPECIFYING ITEMS TO BE FINANCED FROM ZAIRE'S  
EXPORT RECEIPTS). U.S. INTERVENTION ENDED WITH STRONG  
REQUEST FOR MORE DATA AND EXPLANATION OF THIS NEED IN  
LIGHT OF FACT THAT FUNDS ALREADY AVAILABLE FOR EMERGENCY  
ASSISTANCE.

FRENCH: REQUESTED DETAILS ON EMERGENCY AID AND INDICATED  
THEIR CONTRIBUTION LIKELY TO BE LIMITED TO FOOD AID.  
POINTED OUT NEED FOR DETAILS ON WHAT CONSTITUTES HUMAN  
VERSUS ECONOMIC AID. INTERVENTION GENERALLY SUPPORTIVE  
OF U.S. POSITION ON EMERGENCY AID. EXPRESSED CONCERN  
OVER DISTRIBUTION PROBLEM. SUGGESTED DISTRIBUTION POINTS  
RATHER THAN ZONES. HE QUERIED SPEED WITH WHICH IMF COULD  
MOVE ON STABILIZATION AGREEMENT AND INDICATED THAT GOF  
COULD MOVE QUICKLY IN PROVISION OF CEREALS AND MEDICINES.  
HE SUGGESTED IT MIGHT BE POSSIBLE TO REPROGRAM ALREADY

COMMITTED FUNDS FOR EMERGENCY NEEDS ALONG LINES EEC  
SUGGESTION.  
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UK: EMPHASIZED LINKAGE BETWEEN ASSISTANCE AND REFORM,  
DISTRIBUTION AND NEED FOR ADDITIONAL ECONOMIC DATA.  
SUGGESTED GREATER ROLE FOR ICRC AND INDICATED UK  
WILLINGNESS TO ACCELERATE ALREADY COMMITTED ASSISTANCE  
FUNDS FOR BRIDGE CONSTRUCTION.

FRG: DELEGATE MADE THREE POINTS: (1) FRG REP INDICATED  
DESIRABILITY OF MIXED COMMISSION; (2) DM 83 MILLION  
AVAILABLE IN PIPELINE OR EMERGENCY NEEDS INCLUDING  
DM 35 MILLION FOR SPARES; DM 14 MILLION FOR TRUCKS; 9 MIL-  
LION FOR STATE TRANSPORT COMPANY (ONATRA) AND 25 MILLION  
FOR RAILWAYS; AND (3) SUPPORT FOR STRONG IMF ROLE IN  
STABILIZATION AND RECOVERY IN ZAIRE.

JAPAN: INTERESTED IN, SUPPORTIVE OF, BUT NON-COMMITAL  
ON ZAIRIAN EMERGENCY NEEDS UNTIL FURTHER STUDY.

ITALY: POSITIVE ON ZAIRIAN NEEDS; INDICATED POSSIBILITY  
OF TECHNICIANS BEING SUPPLIED AND ITALIAN PARTICIPATION  
IN TRANSPORT SECTOR.

IRAN: CITED DOMESTIC DIFFICULTIES AS REASON FOR INABILITY  
TO COMMIT ITSELF AT THIS TIME.

EEC MADE FURTHER INTERVENTION NEAR END OF SESSION TO  
INDICATE ITS WILLINGNESS TO COOPERATE (ALTHOUGH NO  
MENTION OF COORDINATING ROLE) IN MIXED COMMISSION IF  
ESTABLISHED.

4. ZAIRE RESPONSE -- FIELDING QUESTIONS BY U.S. AND  
OTHERS, GOZ REPS BOKANA OF PRESIDENCY AND MWANDA OF  
CENTRAL BANK OBSERVED THAT REFORM REQUIRED TRUST AND  
ASKED THAT GOVERNMENTS REPRESENTED ACCORD ZAIRE SAME.  
NOTED THAT IMF NEGOTIATIONS NOW UNDERWAY AND GOZ'S DESIRE  
TO COOPERATE FULLY IN ORDER TO EXPEDITIOUSLY CONCLUDE  
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NEGOTIATIONS.

5. FOUR-PAGE JOINT STATEMENT (PROJET DU CONCLUSION)  
HANDED DELS AT END OF MORNING SESSION APPEARS TO REFLECT

ACCURATELY AND COMPLETELY PROCEEDINGS AND TO POSE FEW

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PROBLEMS OF SUBSTANCE.

6. JOINT STATEMENT AND WRAPUP OF FINAL SESSION FOLLOW  
SEPTELS. CHAMBERS

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## Message Attributes

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**Concepts:** ECONOMIC ASSISTANCE, IMPORTS, MEETINGS, FOREIGN MINISTERS MEETINGS, DIPLOMATIC DISCUSSIONS, POLITICAL SITUATION, EMERGENCY PLANNING  
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**Copy:** SINGLE  
**Draft Date:** 14 jun 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
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**Document Source:** CORE  
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**Drafter:** n/a  
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**Executive Order:** GS  
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**Status:** NATIVE  
**Subject:** BRUSSELS MEETING ON ZAIRE - MORNING SESSION, JUNE 14  
**TAGS:** EAID, EFIN, PINS, MOPS, CG, UK, US, FR  
**To:** STATE  
**Type:** TE  
**vdkgvkey:** odb://SAS/SAS.dbo.SAS\_Docs/76aabc89-c288-dd11-92da-001cc4696bcc  
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